Vote 13

Public Works and Infrastructure

Adjusted budget summary

	2025/26				
		Special	Adjustments appropriation		Adjusted
R thousand	Appropriation	appropriation	Decrease	Increase	appropriation
Amount to be appropriated	**7 623 029**	**–**	**(2 045)**	**26 738**	**7 647 722**
of which:					
Current payments	1 330 543	–	–	22 738	1 353 281
Transfers and subsidies	6 280 972	–	(2 045)	–	6 278 927
Payments for capital assets	11 514	–	–	4 000	15 514
Executive authority	Minister of Public Works and Infrastructure				
Accounting officer	Director-General of Public Works and Infrastructure				
Website	www.publicworks.gov.za				

Vote purpose

Provide policy formulation for, and coordination, regulation and oversight of, the public works sector in relation to the accommodation, housing, land and infrastructure needs of national departments. Enhance intergovernmental relations by coordinating concurrent public works functions. Lead and direct the implementation of the national expanded public works programme. Promote growth, job creation and transformation in the construction and property industries.

Performance

			Annual performance		
Indicator	Programme	MTDP outcome	Projected for 2025/26 as published in the 2025 ENE	Achieved in the first half of 2025/26 (April to September)	Changed target for 2025/26
Number of beneficiaries participating in the department's skills pipeline intervention programmes per year	Intergovernmental Coordination	Outcome 1: Increased employment and work opportunities	1 200	1 300	–
Number of verified work opportunities reported by public bodies in the expanded public works programme reporting system per year	Expanded Public Works Programme		1 022 631	668 846	–
Number of integrated reports on the status of strategic integrated projects developed per year	Property and Construction Industry Policy and Research	Outcome 4: Increased infrastructure investment and job creation	4	2	–
Number of planned state events supported with movable structures per year	Prestige Policy		8	2	–

Progress

By mid-year, the department exceeded its annual target for enrolments for skills pipeline intervention programmes because funding from the department and other sponsors such as sector education and training authorities was provided early.

Of the 8 planned state events for the first half of the year, 2 took place (the Ukraine working group visit and the extended Cabinet lekgotla). The National Orders awards ceremony was postponed to the third quarter to align with the President's schedule. The remaining 6 planned state events are set to take place in the third and fourth quarters. These are the Medium-Term Budget Policy Statement speech, the 2026 State of the Nation Address, the 2026 Budget speech, the second extended Cabinet lekgotla, the National Orders awards ceremony and a presidential state engagement.

Adjusted estimates

Programme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments[1]	Total adjustments appropriation	Adjusted appropriation
Administration	615 482	–	–	(4 000)	–	–	–	(4 000)	611 482
Intergovernmental Coordination	59 891	–	–	–	–	–	–	–	59 891
Expanded Public Works Programme	2 299 702	–	–	(5 707)	–	–	–	(5 707)	2 293 995
Property and Construction Industry Policy and Research	4 576 502	–	–	(2 195)	24 693	–	–	22 498	4 599 000
Prestige Policy	71 452	–	–	11 902	–	–	–	11 902	83 354
Total	**7 623 029**	**–**	**–**	**–**	**24 693**	**–**	**–**	**24 693**	**7 647 722**
Economic classification									
Current payments	**1 330 543**	**–**	**–**	**(1 955)**	**24 693**	**–**	**–**	**22 738**	**1 353 281**
Compensation of employees	654 398	–	–	(10 000)	–	–	–	(10 000)	644 398
Goods and services	676 145	–	–	8 045	24 693	–	–	32 738	708 883
Transfers and subsidies	**6 280 972**	**–**	**–**	**(2 045)**	**–**	**–**	**–**	**(2 045)**	**6 278 927**
Provinces and municipalities	1 194 509	–	–	–	–	–	–	–	1 194 509
Departmental agencies and accounts	4 216 180	–	–	–	–	–	–	–	4 216 180
Foreign governments and international organisations	39 241	–	–	(2 045)	–	–	–	(2 045)	37 196
Public corporations and private enterprises	106 111	–	–	–	–	–	–	–	106 111
Non-profit institutions	716 901	–	–	–	–	–	–	–	716 901
Households	8 030	–	–	–	–	–	–	–	8 030
Payments for capital assets	**11 514**	**–**	**–**	**4 000**	**–**	**–**	**–**	**4 000**	**15 514**
Machinery and equipment	11 514	–	–	4 000	–	–	–	4 000	15 514
Total	**7 623 029**	**–**	**–**	**–**	**24 693**	**–**	**–**	**24 693**	**7 647 722**

1. Other adjustments include the shifting of funds between votes, the shifting of funds within a vote following a function shift, declared unspent funds, significant and unforeseeable economic and financial events, and expenditure of an exceptional nature in terms of section 6(1)(b) of the Appropriation Act (2025).

Programme 1: Administration

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Ministry	51 201	–	–	(2 095)	–	–	–	(2 095)	49 106
Management	130 363	–	–	13	–	–	–	13	130 376
Corporate Services	284 779	–	–	(850)	–	–	–	(850)	283 929
Finance and Supply Chain Management	55 060	–	–	(1 068)	–	–	–	(1 068)	53 992
Office Accommodation	94 079	–	–	–	–	–	–	–	94 079
Total	**615 482**	**–**	**–**	**(4 000)**	**–**	**–**	**–**	**(4 000)**	**611 482**

Programme 1: Administration (continued)

Economic classification R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Current payments	**607 855**	**–**	**–**	**(4 000)**	**–**	**–**	**–**	**(4 000)**	**603 855**
Compensation of employees	335 262	–	–	(4 000)	–	–	–	(4 000)	331 262
Goods and services	272 593	–	–	–	–	–	–	–	272 593
Transfers and subsidies	**864**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**864**
Provinces and municipalities	12	–	–	–	–	–	–	–	12
Households	852	–	–	–	–	–	–	–	852
Payments for capital assets	**6 763**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**6 763**
Machinery and equipment	6 763	–	–	–	–	–	–	–	6 763
Total	**615 482**	**–**	**–**	**(4 000)**	**–**	**–**	**–**	**(4 000)**	**611 482**

Programme 2: Intergovernmental Coordination

Subprogramme R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Monitoring, Evaluation and Reporting	4 455	–	–	–	–	–	–	–	4 455
Intergovernmental Relations and Coordination	26 563	–	–	–	–	–	–	–	26 563
Professional Services	28 873	–	–	–	–	–	–	–	28 873
Total	**59 891**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**59 891**
Economic classification									
Current payments	**53 160**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**53 160**
Compensation of employees	40 108	–	–	–	–	–	–	–	40 108
Goods and services	13 052	–	–	–	–	–	–	–	13 052
Transfers and subsidies	**6 349**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**6 349**
Households	6 349	–	–	–	–	–	–	–	6 349
Payments for capital assets	**382**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**382**
Machinery and equipment	382	–	–	–	–	–	–	–	382
Total	**59 891**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**59 891**

Programme 3: Expanded Public Works Programme

Subprogramme R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Expanded Public Works Programme: Monitoring and Evaluation	65 095	–	–	85	–	–	–	85	65 180
Expanded Public Works Programme: Infrastructure	682 116	–	–	(278)	–	–	–	(278)	681 838
Expanded Public Works Programme: Operations	1 447 330	–	–	(2 739)	–	–	–	(2 739)	1 444 591
Expanded Public Works Programme: Partnership Support	93 939	–	–	(1 875)	–	–	–	(1 875)	92 064
Expanded Public Works Programme: Public Employment Coordinating Commission	11 222	–	–	(900)	–	–	–	(900)	10 322
Total	**2 299 702**	**–**	**–**	**(5 707)**	**–**	**–**	**–**	**(5 707)**	**2 293 995**
Economic classification									
Current payments	**386 389**	**–**	**–**	**(6 000)**	**–**	**–**	**–**	**(6 000)**	**380 389**
Compensation of employees	216 903	–	–	(6 000)	–	–	–	(6 000)	210 903
Goods and services	169 486	–	–	–	–	–	–	–	169 486
Transfers and subsidies	**1 911 616**	**–**	**–**	**293**	**–**	**–**	**–**	**293**	**1 911 909**
Provinces and municipalities	1 194 493	–	–	–	–	–	–	–	1 194 493
Non-profit institutions	716 901	–	–	–	–	–	–	–	716 901
Households	222	–	–	293	–	–	–	293	515
Payments for capital assets	**1 697**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**1 697**
Machinery and equipment	1 697	–	–	–	–	–	–	–	1 697
Total	**2 299 702**	**–**	**–**	**(5 707)**	**–**	**–**	**–**	**(5 707)**	**2 293 995**

Programme 4: Property and Construction Industry Policy and Research

Subprogramme R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Construction Policy Development Programme	45 122	–	–	(160)	–	–	–	(160)	44 962
Property Policy Development Programme	11 666	–	–	10	–	–	–	10	11 676
Construction Industry Development Board	78 161	–	–	–	–	–	–	–	78 161
Council for the Built Environment	53 234	–	–	–	–	–	–	–	53 234
Construction Education and Training Authority	641	–	–	–	–	–	–	–	641
Property Management Trading Entity	4 044 030	–	–	–	–	–	–	–	4 044 030
Assistance to Organisations for the Preservation of National Memorials	39 241	–	–	(2 045)	–	–	–	(2 045)	37 196
Infrastructure Development Coordination	304 407	–	–	–	24 693	–	–	24 693	329 100
Total	**4 576 502**	**–**	**–**	**(2 195)**	**24 693**	**–**	**–**	**22 498**	**4 599 000**

Programme 4: Property and Construction Industry Policy and Research (continued)

Economic classification	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Current payments	**221 378**	**–**	**–**	**–**	**24 693**	**–**	**–**	**24 693**	**246 071**
Compensation of employees	25 558	–	–	–	–	–	–	–	25 558
Goods and services	195 820	–	–	–	24 693	–	–	24 693	220 513
Transfers and subsidies	**4 354 965**	**–**	**–**	**(2 195)**	**–**	**–**	**–**	**(2 195)**	**4 352 770**
Departmental agencies and accounts	4 209 232	–	–	–	–	–	–	–	4 209 232
Foreign governments and international organisations	39 241	–	–	(2 045)	–	–	–	(2 045)	37 196
Public corporations and private enterprises	106 111	–	–	–	–	–	–	–	106 111
Households	381	–	–	(150)	–	–	–	(150)	231
Payments for capital assets	**159**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**159**
Machinery and equipment	159	–	–	–	–	–	–	–	159
Total	**4 576 502**	**–**	**–**	**(2 195)**	**24 693**	**–**	**–**	**22 498**	**4 599 000**

Programme 5: Prestige Policy

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Prestige Accommodation and State Functions	64 504	–	–	11 902	–	–	–	11 902	76 406
Parliamentary Villages Management Board	6 948	–	–	–	–	–	–	–	6 948
Total	**71 452**	**–**	**–**	**11 902**	**–**	**–**	**–**	**11 902**	**83 354**
Economic classification									
Current payments	**61 761**	**–**	**–**	**8 045**	**–**	**–**	**–**	**8 045**	**69 806**
Compensation of employees	36 567	–	–	–	–	–	–	–	36 567
Goods and services	25 194	–	–	8 045	–	–	–	8 045	33 239
Transfers and subsidies	**7 178**	**–**	**–**	**(143)**	**–**	**–**	**–**	**(143)**	**7 035**
Provinces and municipalities	4	–	–	–	–	–	–	–	4
Departmental agencies and accounts	6 948	–	–	–	–	–	–	–	6 948
Households	226	–	–	(143)	–	–	–	(143)	83
Payments for capital assets	**2 513**	**–**	**–**	**4 000**	**–**	**–**	**–**	**4 000**	**6 513**
Machinery and equipment	2 513	–	–	4 000	–	–	–	4 000	6 513
Total	**71 452**	**–**	**–**	**11 902**	**–**	**–**	**–**	**11 902**	**83 354**

Details of adjustments to the 2025 ENE

Virements and shifts within the vote

Programmes

1. Administration
2. Intergovernmental Coordination
3. Expanded Public Works Programme
4. Property and Construction Industry Policy and Research
5. Prestige Policy

From:			To:		
Programme by economic classification	**Motivation**	**R thousand**	**Programme by economic classification**	**Motivation**	**R thousand**
Programme 1		**(4 000)**	**Programme 5**		**4 000**
Compensation of employees	Salaries and wages	(4 000)	Machinery and equipment	Furniture	4 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		**0.6%**			
Programme 3		**(6 000)**	**Programme 5**		**6 000**
Compensation of employees	Salaries and wages	(6 000)	Goods and services	Contractors	6 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		**0.3%**			
Programme 4		**(2 195)**	**Programme 3**		**150**
Households	Households	(150)	Households	Leave gratuities	150
			Programme 5		**2 045**
Foreign governments and international organisations	Transfers and subsidies: Commonwealth War Graves Commission[1]	(2 045)	Goods and services	Contractors[1]	2 045
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		**0%**			
Programme 5		**(143)**	**Programme 3**		**143**
Households	Households	(143)	Households	Households	143
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		**0.2%**			
Total		**(12 338)**			**12 338**

1. National Treasury approval has been obtained.

Rollovers – R24.693 million

Programme 4: Property and Construction Industry Policy and Research

R24.693 million is rolled over for goods and services for project preparation for various government projects.

Expenditure outcome for 2024/25 and actual expenditure for 2025/26

Programme	2024/25					2025/26			
		Outcome						Actual expenditure	
R thousand	Adjusted appropriation	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation	Adjusted appropriation	Adjusted appropriation/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
Administration	569 564	273 894	48.1	535 062	93.9	611 482	8.0	268 255	43.9
Intergovernmental Coordination	60 870	27 045	44.4	49 278	81.0	59 891	0.8	26 530	44.3
Expanded Public Works Programme	2 228 704	1 028 822	46.2	2 204 626	98.9	2 293 995	30.0	870 469	37.9
Property and Construction Industry Policy and Research	4 676 295	2 894 041	61.9	4 694 895	100.4	4 599 000	60.1	2 405 550	52.3
Prestige Policy	76 648	44 763	58.4	86 548	112.9	83 354	1.1	27 501	33.0
Total	**7 612 081**	**4 268 565**	**56.1**	**7 570 409**	**99.5**	**7 647 722**	**100.0**	**3 598 305**	**47.1**

Expenditure outcome for 2024/25 and actual expenditure for 2025/26 (continued)

Economic classification	2024/25					2025/26			
		Outcome						Actual expenditure	
R thousand	Adjusted appropriation	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation	Adjusted appropriation	Adjusted appropriation/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
Current payments	**1 248 642**	**495 254**	**39.7**	**1 086 062**	**87.0**	**1 353 281**	**17.7**	**531 538**	**39.3**
Compensation of employees	621 362	273 971	44.1	546 324	87.9	644 398	8.4	281 342	43.7
Goods and services	627 280	221 283	35.3	539 738	86.0	708 883	9.3	250 196	35.3
Transfers and subsidies	**6 348 835**	**3 767 598**	**59.3**	**6 473 135**	**102.0**	**6 278 927**	**82.1**	**3 064 476**	**48.8**
Provinces and municipalities	1 177 458	530 158	45.0	1 177 456	100.0	1 194 509	15.6	532 183	44.6
Departmental agencies and accounts	4 333 819	2 797 646	64.6	4 457 819	102.9	4 216 180	55.1	2 256 471	53.5
Foreign governments and international organisations	36 413	36 413	100.0	36 413	100.0	37 196	0.5	37 196	100.0
Public corporations and private enterprises	102 835	51 417	50.0	102 835	100.0	106 111	1.4	53 056	50.0
Non-profit institutions	689 582	344 791	50.0	689 582	100.0	716 901	9.4	179 225	25.0
Households	8 728	7 173	82.2	9 030	103.5	8 030	0.1	6 345	79.0
Payments for capital assets	**14 604**	**5 713**	**39.1**	**10 565**	**72.3**	**15 514**	**0.2**	**2 291**	**14.8**
Machinery and equipment	14 604	5 713	39.1	10 565	72.3	15 514	0.2	2 291	14.8
Payments for financial assets	**–**	**–**	**–**	**647**	**–**	**–**	**–**	**–**	**–**
Total	**7 612 081**	**4 268 565**	**56.1**	**7 570 409**	**99.5**	**7 647 722**	**100.0**	**3 598 305**	**47.1**

Expenditure trends

Total expenditure in 2024/25 was R7.6 billion, 99.5 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2024/25 was R4.3 billion, 56.1 per cent of the adjusted appropriation, whereas mid-year expenditure in 2025/26 was R3.6 billion, 47.1 per cent of the adjusted appropriation of R7.6 billion. Compared to the first half of 2024/25, expenditure over the same period in 2025/26 decreased by R670.3 million, 15.7 per cent. This was mainly due to delayed transfer payments for the expanded public works programme (non-state sector) due to implementers not submitting the requisite signed agreements and project lists; and the revised schedule for transfer payments to the Property Management Trading Entity, in compliance with section 29(2)(b)(ii) of the Public Finance Management Act (1999), to spread them more evenly over the year than in 2024/25.

Departmental receipts

	2024/25					2025/26				
		Outcome							Actual receipts	
R thousand	Adjusted estimate	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted estimate	Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted estimate
Departmental receipts	**3 738**	**2 770**	**74.1**	**17 238**	**461.2**	**1 671**	**7 601**	**100.0**	**1 894**	**24.9**
Sales of goods and services produced by the department	320	160	50.0	325	101.6	345	315	4.1	168	53.3
Sales of scrap, waste, arms and other used current goods	18	11	61.1	16	88.9	7	7	0.1	5	71.4
Fines, penalties and forfeits	–	–	–	74	–	–	10	0.1	9	90.0
Interest, dividends and rent on land	2 000	1 633	81.7	11 082	554.1	850	6 800	89.5	1 617	23.8
Transactions in financial assets and liabilities	1 400	966	69.0	5 741	410.1	469	469	6.2	95	20.3
Total	**3 738**	**2 770**	**74.1**	**17 238**	**461.2**	**1 671**	**7 601**	**100.0**	**1 894**	**24.9**

Revenue trends

Mid-year revenue in 2024/25 was R2.8 million, 74.1 per cent of the adjusted estimate, whereas revenue for the first half of 2025/26 was R1.9 million, 24.9 per cent of the adjusted estimate of R7.6 million. Compared to the first half of 2024/25, revenue over the same period in 2025/26 decreased by R876 000, 31.6 per cent. Higher revenue in the previous year was mainly due to the reimbursement of funds by the Property Management Trading Entity after the department overpaid in 2023/24.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

		2025/26							
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Expanded Public Works Programme									
Households									
Social benefits									
Current	**222**	**–**	**–**	**293**	**–**	**–**	**–**	**293**	**515**
Employee social benefits	222	–	–	293	–	–	–	293	515
Property and Construction Industry Policy and Research									
Foreign governments and international organisations									
Current	**39 241**	**–**	**–**	**(2 045)**	**–**	**–**	**–**	**(2 045)**	**37 196**
Commonwealth War Graves Commission	39 241	–	–	(2 045)	–	–	–	(2 045)	37 196
Households									
Social benefits									
Current	**381**	**–**	**–**	**(150)**	**–**	**–**	**–**	**(150)**	**231**
Employee social benefits	381	–	–	(150)	–	–	–	(150)	231
Prestige Policy									
Households									
Social benefits									
Current	**226**	**–**	**–**	**(143)**	**–**	**–**	**–**	**(143)**	**83**
Employee social benefits	226	–	–	(143)	–	–	–	(143)	83